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Message Text

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FEA-02 OMB-01 EB-11 AGR-20 SWF-02 AID-20 COME-00

TRSE-00 CEQ-02 EPA-04 NSF-04 COA-02 INT-08 DOTE-00

DODE-00 PA-04 USIA-15 PRS-01 SP-03 DRC-01 /233 W
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FM US MISSION IAEA VIENNA
TO SECSTATE WASHDC 4237
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E.O. 11652: N/A
TAGS: AORG, AFIN, IAEA
SUBJECT: IAEA A&B COMMITTEE - DETAILED PROGRAM
DISCUSSION

REF: (A) STATE 68364 (B) STATE 69425

1. SUMMARY: THIS MESSAGE REPORTS DETAILED COMMENTS MADE AT ADMINISTRATIVE AND BUDGETARY COMMITTEE MEETING ON INDIVIDUAL PROGRAMS IN DRAFT IAEA PROGRAM FOR 1975-80 AND BUDGET FOR 1975 CONTAINED GOV/1656. END SUMMARY.

2. PROGRAMS A - POLICY-MAKING ORGANS AND B - EXECUTIVE MANAGEMENT AND PROGRAM PLANNING: NO COMMENTS.

3. PROGRAM C - TECHNICAL ASSISTANCE: IN GENERAL DEBATE STATEMENT, INDONESIA ENDORSED PROPOSED TRAINING ACTIVITIES IN REPAIR AND MAINTENANCE OF ELECTRONIC EQUIPMENT (PARA C.23). INDIA AND PHILIPPINES NOTED THAT PARA C.9 AND C.17 SEEMED TO INDICATE NO MAJOR EXPANSION IN AGENCY TA ACTIVITIES OVER PERIOD 1975-80.
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INDIA HOPED THAT TA POSITION NOT RPT NOT EXPECTED REMAIN

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STATIC UNTIL 1980. PHILIPPINES NOTED THAT GOV/COM.9/96 INDICATED REQUIREMENT FOR MAJOR TA PROGRAM EXPANSION WHICH NOT RPT NOT REFLECTED HERE. US ENDORSED GENERAL LINE THESE COMMENTS; WE UNDERSTOOD FROM DG OPENING STATEMENT THAT EXPANSION EXPECTED, ESPECIALLY IN TRAINING ACTIVITIES, AND HOPED DG'S PAPER IN JUNE WOULD ADDRESS QUESTION OF WHETHER ADDITIONAL TRAINING ACTIVITIES WOULD REQUIRE REVISION OF DRAFT PROGRAM, AND/OR ADDITION OF REGULAR STAFF TO SUPPORT THEM. SECRETARIAT (DDG HALL, SPEAKING FOR DG) STATED THAT DG EXPECTED PRESENT REVISED PROGRAM SECTION TO JUNE BOARD, TAKING ACCOUNT ALSO OF NEW OR EXPANDED TRAINING ACTIVITIES.

4. PROGRAM D - FOOD AND AGRICULTURE: US BEGAN DISCUSSION

WITH SELECTED COMMENTS DRAWING ON REF B, AND ALSO SUGGESTED THAT SUB-PROGRAM MANPOWER AND COST TABLES SHOULD INCLUDE DISPLAY OF FAO PROFESSIONAL MANPWER IN SAME MANNER AS CONSOLIDATED TABLE FOR ENTIRE PROGRAM. UK INQUIRED WHAT HAD BEEN RESULTS OF 1973 EXPERT COMMITTEE TO EXAMINE PROGRAM OF JOINT DIVISION.
FRG SUGGESTED THAT OBJECTIVE OF PROGRAM, TO PROVIDE ASSISTANCE TO LDC'S, SHOULD BE MENTIONED IN PARA D.6. CONCENTRATION INTO FEWER PROGRAM COMPONENTS WAS WELCOME; HOWEVER, FRG HOPED DECREASE IN COSTS FOR PROGRAM IN INSECT AND PEST CONTROL AND INCREASE IN THAT FOR ANIMAL PRODUCTION AND HEALTH DID NOT DEMONSTRATE INTENTION TO ATTACH LESS IMPORTANCE TO FORMER -- IF THIS ACTUALLY WAS CASE, IT SHOULD BE SAID IN TEXT. FRG ALSO ANNOUNCED SPECIAL VOLUNTARY CONTRIBUTION OF DM 700,000 OVER FIVE YEARS FOR A COORDINATED RESEARCH PROGRAM ON USE OF STERILE MALE TECHNIQUE IN TSETSE FLY CONTROL IN AFRICA, WITH DM 100,000 OF THIS SUM RESERVED FOR RESEARCH IN A COOPERATING AFRICAN INSTITUTE. AUSTRALIA CAUTIONED THAT PROGRAM SHOULD BEAR IN MIND REASONABLE BALANCE IN COST-EFFECTIVENESS OF NUCLEAR AND NON-NUCLEAR TECHNIQUES TO ACCOMPLISH SIMILAR ENDS. PHILIPPINES STRESSED IMPORTANCE THIS PROGRAM, AND SAID THAT AGENCY'S TWO PRIME PRIORITY AREAS SHOULD BE FOOD AND ENERGY. SECRETARIAT (DDG HALL SPEAKING FOR DG) STATED THAT 1973 EXPERT COMMITTEE REPORT
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SENT ALL MEMBERS, AND HAD BEEN TAKEN INTO ACCOUNT IN CURRENT PROGRAM. REGARDING SOME COMMENTS IN GENERAL DISCUSSION OF BUDGET ABOUT EXTENT OF FAO CONTRIBUTIONS TOWARD JOINT DIVISION PROGRAM, DG HAD MET WITH FAO DG BOERMA AND STAFF IN MARCH. AGENCY EXPECTED COOPERATION FROM FAO SECRETARIAT, BUT FAO WAS IN FINANCIAL BIND, AND HALL SUGGESTED THAT ANY MEMBERS INTERESTED IN MAINTAINING OR INCREASING FAO SUPPORT FOR JOINT DIVISION PROGRAM RAISE

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MATTER ALSO WHEN FAO COUNCIL MET TO CONSIDER THAT ORGANIZATION'S PROGRAM AND BUDGET, AS FAO CONTRIBUTION WAS NOT RPT NOT MATTER WITHIN COMPETENCE OF GOVERNING ORGANS OF IAEA TO DECIDE. COMMENT: MISSION SUGGESTS THAT USDEL TO FAO COUNCIL BE APPRISED OF INTEREST EXPRESSED BY MEMBERS OF IAEA BOARD IN INCREASED FAO CONTRIBUTIONS TOWARD JOINT DIVISION SUPPORT (FAO CONTRIBUTION IS NOW LESS THAN ONE-THIRD OF TOTAL JOINT DISISION PROGRAM), AND URGES THAT US TAKE ACTIVE ROLE IN INCREASING SUCH SUPPORT IN FUTURE FAO PROGRAM DISCUSSIONS. END COMMENT. DDG GLUBRECHT STATED IN RESPONSE FRG COMMENT THAT RELATIVE DECREASE IN INSECT AND PEST CONTROL COMPONENT RELATED ONLY TO PUBLICATION COSTS FOR PROCEEDINGS OF A SYMPOSIUM, AND DID NOT RPT NOT REFLECT LESSENING OF EMPHASIS ON THIS COMPONENT OF PROGRAM. RE: US COMMENT (PARA 2.E REF B) CONCERNING INTERNATIONAL FOOD IRRADIATION FACILITY, DDG GLUBRECHT NOTED DUTCH PROPOSAL NOW UNDER NEGOTIATION, AND THAT ADVISORY GROUP WHICH MET TWO WEEKS AGO ALSO STRONGLY ENDORSED THIS PROPOSAL.

5. PROGRAM E - LIFE SCIENCES: US MADE COMMENTS DRAWING FROM PARA 3 REF B. IN EARLIER GENERAL DEBATE, INDONESIA ENDORSED GENERAL PROGRAM, AND ESPECIALLY DOSIMETRY, SINGLING OUT SSDL PROPOSAL AND COMPUTER APPLICATIONS FOR SPECIAL COMMENT. UK SUGGESTED THAT, IN VIEW EARLIER DISCUSSION REGARDING REASSESSMENT OF PROGRAM PRIORITIES, THIS WAS AREA WHICH DESERVED RE-EXAMINATION BY DG BEFORE

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JUNE BOARD TO SEE WHETHER CUTS COULD BE ACHIEVED. FRANCE, CANADA AND AUSTRALIA WENT FURTHER TO SUGGEST THAT LOW PRIORITY BE ACCORDED LIFE SCIENCES, AND THAT FUNCTIONS WITHIN THIS PROGRAM OF INTEREST TO LDC'S WERE MORE PROPERLY PERFORMED BY OTHER UN-SYSTEM AGENCIES, TO WHICH DG SHOULD SEEK THIER TRANSFER; AUSTRALIA SINGLED OUT FOR POSSIBLE TRANSFER ACTIVITIES RELATING TO: RADIATION MEDICINE, IN VITRO ASSAY TECHNIQUES AND POSSIBLY IN VIVO CLINICAL PROCEDURES. FRG STATED GENERAL PROGRAMMATIC SUPPORT FOR LIFE SCIENCES, HOWEVER, AND OBJECTED TO EFFORT TO LIMIT SEARCH FOR ECONOMIES TO THIS PARTICULAR AREA. INDIA TOOK SIMILAR LINE, NOTING THAT LABELLING OF A PARTICULAR PROGRAM AS A "NON-EXPANSION AREA" OF AGENCY ACTIVITIES BY CERTAIN ADVANCED COUNTRIES WAS NOT GOOD ENOUGH REASON FOR REDUCTIONS IN STAFF OR PROGRAM; HOWEVER, IN ANY CASES WHERE STAFF MIGHT BE UNDEREMPLOYED, INDIA ASSUMED THAT STAFF WOULD BE REDEPLOYED TO AREAS OF GREATER PRIORITY. SECRETARIAT (DDG HALL, SPEAKING FOR DG) NOTED THAT LS PROGRAMS HAD DG'S STRONG SUPPORT. HE COMMITTED SECRETARIAT TO REVIEW PROGRAM IN LIGHT OF

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COMMITTEE COMMENTS BEFORE JUNE, BUT NOTED ALSO THAT SECRETARIAT WOULD NOT PRESENT A PROGRAM TO COMMITTEE UNLESS IT WAS FELT DEFENSIBLE.

6. PROGRAM F - PHYSICAL SCIENCES: US COMMENTS DREW ON PARA R REF A. UK, FRANCE AND ITALY REPEATED ESSENTIALLY SAME COMMENTS AS APPLIED TO LIFE SCIENCES; INDIA ASSOCIATED ITSELF WITH POSITIVE COMMENTS MADE BY US AND FAILED TO UNDERSTAND UK RATIONALE FOR SUGGESTING THAT PROGRAM HAD LOW PRIOTITY. FRG EXPRESSED FULL SUPPORT THIS PROGRAM, AND SAID IT WOULD NOT BE HAPPY IF ECONOMY EFFORT WERE LIMITED TO PROGRAM AS USEFUL AS FRG FOUND THIS ONE TO BE. SECRETARIAT (DDG GLUBRECHT) NOTED THAT THIS PROGRAM HAD TAKEN OVER RESPONSIBILITY FOR RESEARCH REACTOR UTILIZATION PROGRAM COMPONENT FROM REACTORS DIVISION WITH NO INCREASE IN STAFF, AND THAT ONE ADDITIONAL POSITION IN INDUSTRIAL APPLICATIONS SECTION WAS REQUEIRED ALMOST ENTIRELY TO BACKSTOP TECHNICAL ASSISTANCE PROJECTS IN THIS AREA. THIS PROGRAM, LIKE THAT OF LIFE SCIENCES, WOULD BE EXPECTED TO OFFER CONSIDERABLE RESEARCH AND SCIENTIFIC SUPPORT TO EXPANDED TECHNICAL OPERATIONS

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NUCLEAR POWER PROGRAMS, AND SO NEITHER COULD BE SEEN IN ISOLATION AS ALTERNATIVES TO EXPANSION OF NUCLEAR POWER ACTIVITIES. COMMENT: MISSION ATTRIBUTED FRG COMMENTS PARTIALLY TO FACT THAT DDG GLUBRECHT IS FRG NATIONAL, AND THEY DO NOT WANT HIS PROGRAM GUTTED BY OTHER MEMBERS SEEKING ECONOMIES, NEVERTHELESS, POSITIVE COMMENTS FROM US, FRG AND INDIA AMONG OTHERS, SHOULD SUFFICE TO PROTECT COMPONENTS OF THESE TWO PROGRAMS, IN WHICH US HAS AN INTEREST, FROM MAJOR CUTS RESULTING FROM UK, FRENCH AND SIMILAR INTERVENTIONS. LATTER MISSIONS HAVE INDICATED THAT THESE INSTRUCTIONS ARE PRIMARILY FINANCIALLY-DICTATED, AND SHOULD NOT BE TAKEN TO REPRESENT ANY JUDGEMENT BY THEIR TECHNICAL AGENCIES THAT PROGRAMS IN PARTICULAR AREAS ARE NO GOOD. END COMMENT.

7. PROGRAM G - LABORATORY: COMMENTS BY US, UK AND PHILIPPINES AROSE PRIMARILY FROM FAILURE OF TEXT TO ADEQUATELY EXPLAIN COST TABLES; DDG GLUBRECHT OFFERED FURTHER EXPLANATIONS, AND VOLUNTEERED THAT SECRETARIAT CONSIDERING PRESENTING DETAILED LABORATORY SUB-PROGRAM
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DESCRIPTIONS ALSON WITH PROGRAM SECTIONS TO WHICH THEY RELATE IN FUTURE BUDGETS, AS WAS DONE THIS YEAR FOR MEDICAL APPLICATIONS AND ISOTOPE HYDROLOGY. US AGREED THAT THIS WOULD BE CONSTRUCTIVE IDEA, AND SUGGESTED FURTHER THAT (CONFIRMING REMARKS IN GENERAL DEBATE) AFTER PRESENTATION IN CONSOLIDATED FORM UNDER PROGRAM SECTION FOR LABORATORY IN FUTURE BUDGETS, IDENTIFIABLE COSTS OF SUCH SUB-PROGRAMS SHOULD BE ATTRIBUTED TO PROGRAMS SUPPORTED IN SAME MANNER AS NOW DONE FOR COSTS IN SUPPORT OF SAFEGUARDS PROGRAM.

8. PROGRAM H - TRIESTE CENTER: MEXICO INQUIRED WHAT RELEVANCE SUB-PROGRAM IN ASTROPHYSICS (PARAS H.28-30) HAD TO WORK OF AGENCY AND WHY IT WAS INCLUDED IN CENTER'S PROGRAM. SECRETARIAT (DDG GLUBRECHT) STATED THAT THIS WORK HAD DIRECT RELATIONSHIP TO CERTAIN ASPECTS OF PLASMA PHYSICS ALSO RELEVANT TO FUSION APPLICATIONS.

9. PROGRAMS I - NUCLEAR POWER AND REACTORS, AND J - NUCLEAR SAFTY AND ENVIRONMENTAL PROTECTION: SEPTEL REPORTS DISCUSSION RELATED TO INTRODUCTION OF NUCLEAR POWER IN DEVELOPING COUNTRIES, AND PARTS OF PROGRAM RELATED TO EXPANSION PROPOSED IN GOV/COM.9/96. ONLY DISCUSSION NOT GERMAN TO THIS SUBJECT RELATED TO SECTION OF PROGRAM J RELATED TO PNE'S (PARAS J.130-34) AND OCEAN DUMPING CONVENTION PARA J.89). IN OPENING STATEMENT OF GENERAL DEBATE, DG STATED THAT PARAS J.131-2 WERE UNDER REVISION BY SECRETARIAT DUE TO SOME OMISSIONS AND LACK

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OF CLARITY IN PRESENT TEXT (FYI: MISSION UNDERSTANDS THIS

PROVOKED BY UK INQUIRY TO SECRETARIAT AS TO REASON FOR LACK OF MENTION OF 1974 PNE WORKING GROUP AND PANEL, WHICH WAS PURELY INADVERTANT ON PART OF SECRETARIAT. END FYI). FRANCE WONDERED WHETHER PROPOSED TECHNICAL COMMITTEE MEETING ON THIS SUBJECT REALLY TOPICAL, AS IT WONDERED WHETHER ANY LDC'S SERIOUSLY THINKING OF USING PNE'S. PHILIPPINES POINTED OUT THAT BOARD HAD DECIDED AGENCY WAS COMPETENT BODY REFERRED TO BY ARTICLE V OF NPT, AND SAID ACTION THIS SUBJECT WAS MATTER OF URGENCY SINCE IT DESIRABLE THAT AGENCY NOT GO TO MAY 1975 NPT REVIEW CONFERENCE WITH EMPTY HANDS. SECRETARIAT (DDG
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CHERNILIN), RESPONDING TO FRENCH, SAID TIMING OF TECHNICAL MEETINGS WAS DECIDED AS TECHNICAL MATTER; SAFETY CRITERIA FOR USE OF PNE'S HAD TO BE DISCUSSED, AS DID POSSIBLE PROBLE IN CONNECTION APPLICATION OF LTBT. SOME COUNTRIES

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HAD ALREADY REQUESTED PRE-PRELIMINARY STUDIES OF PNE APPLICATIONS FOR CANAL EXCAVATION AND GAS STIMULATION, AND MATTER OF HOW AGENCY COULD RESPOND TO SUCH REQUESTS MUST BE CONSIDERED. DDG HALL (SPEAKING FRO DG) WENT ON TO ASSURE UK AND PHILIPPINES THAT AGENCY DID REGARD MATTER AS ONE FOR ACTION WITH SOME URGENCY, AND THAT PROGRAM WOULD BE AMENDED TO THIS EFFECT. UK MADE ONLY REFERENCE TO OCEAN DUMPING CONVENTION ACTION, NOTING UNDERSTANDING THAT PARA J.89 BEING REVISED AND STRESSING IMPORTANCE OF SEEING DRAFT RECOMMENDATIONS ON SUBJECT FINALIZED SHORTLY SO THAT AGENCY DID NOT APPEAR TO BE MOVING TOO SLOWLY.

10. PROGRAM K - MONACO LABORATORY: ONLY COMMENTS CAME FROM US, DRAWING ON PARA 4 REF B, ALTHOUGH IN GENERAL DEBATE STATEMENT PHILIPPINES (IN CONTEXT OF DISCUSSING ACTUAL AND POTENTIAL EXTRA-BUDGETARY RESOURCES) CALLED FOR GREATER SUPPORT BY UNEP FOR LAB ACTIVITIES.

11. PROGRAM L- INFORMATION AND TECHNICAL SERVICES: US COMMENTS DREW FROM PARA 7 REF A. INDONESIA EXPRESSED CONCERN THAT INIS TRAINING ACTIVITIES DESCRIBED PARA L.20
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ALSO BE ORIENTED TOWARD PROVISION OF BASIC TRAINING (OR THAT SUCH TRAINING BE AVAILABLE THROUGH TA OR OTHER PROGRAMS) FOR COUNTRIES NOT YET INIS PARTICIPANTS BUT WHICH WISH TO PARTICIPATE. SECRETARIAT (BRUNENKANT, DIRECTOR OF DIVISION OF SCIENTIFIC AND TECHNICAL INFORMATION) STATED INIS SECTION HAD TAKEN TRAINEES FOR THIS PURPOSE, BOTH UNDER AGENCY TA PROGRAM AND AT COUNTRY EXPENSE, BUT THAT NUMBERS WERE LIMITED DUE TO LIMITED FACILITIES (FOUR SUCH TRAINEES ACCOMMODATED IN LAST YEAR). UK ASKED FURTHER JUSTIFICATION FOR $280,000 INCREASE FOR COMMON SERVICE, SUPPLIES AND EQUIPMENT; SECRETARIAT (BRUNENKANT) REPLIED THAT THIS MOSTLY ADDITIONAL SUPPLIES AND MAILING COSTS REQUIRED BY EXPANSION OF INIS TO FULL SUBJECT SCOPE. ALSO, IN RESPONSE TO UK QUERY MADE PRIVATELY EARLIER, DDG HALL STATED THAT CONSULTANT WOULD BE ENGAGED TO REVIEW AGENCY STAFFING PRACTICES IN COMPUTER FIELD. NATURE OF THIS FIELD MIGHT MAKE IT POSSIBLE AND DESIRABLE TO TAKE MEASURES WHICH WOULD HAVE EFFECT OF EXEMPTING STAFFING FROM NORMAL OVERALL AGENCY PATTERN OF GEOGRAPHICAL DISTRIBUTION, BUT DG WISHED IT MADE CLEAR TO COMMITTEE THAT HE WOULD TAKE NO DECISION TOUCHING ON GEOGRAPHICAL REPRESENTATION PRACTICES WITHOUT PRIOR CONSULTATION WITH BOARD.

12. PROGRAM M - SAFEGUARDS: SEPTEL.

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13. PROGRAM N - ADMINISTRATION: INDIA COMPLIMENTED SECRETARIAT AND HALL BY NAME FOR RUNNING TIGHT, ECONOMICAL OPERATION. FRG SUGGESTED THAT FINAL TEXT IN LEGAL DIVISION PROGRAM RELATING TO FOOD IRRADIATION (PARA N.18) REFER EXPLICITLY TO COOPERATION FORESEEN WITH WHO, OECD/NEA AND EC. UK SUGGESTED THAT LANGUAGE OF PARA N.22, DEALING WITH CONVENTIONS ON NUCLEAR LIABILITY, BE CLEANED UP TO SHOW MORE CLEARLY WHAT AGENCY ACTUALLY PLANNED TO DO, AND WHAT SPECIFIC PROBLEMS WERE TO BE DISCUSSED IN COOPERATION WITH OECD/NEA.

14. PROGRAM O - GENERAL SERVICES: FRANCE CALLED ATTENTION TO PARA O.5, WHICH REFERS TO ADDITIONAL OFFICE SPACE FOR 200 STAFF MEMBERS, AND INQUIRED WHETHER THIS WAS IMPLICIT REFERENCE TO FURTHER STAFF INCREASES. SECRETARIAT (DDG HALL) UNCLASSIFIED

DISAVOWED SUCH IMPLICATION; EXISTING HEADQUARTERS BUILDING AND TRAUNGASSE ANNEX WERE BOTH SERIOUSLY OVERCROWED BY EXISTING STAFF, NOT EVEN COUNTING ADDITIONAL POSITIONS PROPOSED FOR 1975, TO SUCH EXTENT AS PROBABLY TO CON-TRAVENE LOCAL FIRE AND HEALTH LAWS. AUSTRIAN GOVERNMENT HAD AGREED MAKE ADDITIONAL SPACE AVAILABLE TO ALLEVIATE THIS OVERCROWDING PENDING COMPLETION OF PERMANENT HEAD-QUARTERS AT DONAUPARK.

15. PROGRAM P - SEFICE ACTIVITIES: FRANCE APPRECIATED EFFORTS TO PROVIDE OFFICIAL DOCUMENTS IN FRENCH IN TIMELY FASHION, BUT HOPED THAT GREATER EFFORT COULD BE MADE TO PROVIDE ALSO FRENCH TRANSLATIONS OF IMPORTANT WORKING DOCUMENTS (E.G., WORKING PAPERS FOR OCEAN DUMPING PANEL) WHICH WERE NOW AVAILABLE ONLY IN ENGLISH; HE APPRECIATED THAT THERE WAS NO REQUIREMENT FOR AGENCY TO DO THIS, BUT AVAILABILITY OF IMPORTANT WORKING DOCUMENTS IN FRENCH WOULD GREATLY FACILITATE GOF ACTION ON MATTERS DEALT WITH BY THEM. SECRETARIAT (DDG HALL) ASSURED FRENCH THAT AGENCY WOULD TRY TO BE FLEXIBLE REGARDING TRANSLATION OF IMPORTANT WORKING DOCUMENTS AS WELL AS OFFICIAL DOCUMENTS.

16. PROGRAM Q - CONTINGENT FINANCING: REPORTED SEPTEL.PORTER

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